Global Tax Expenditures Transparency Index Launch Event and Conference Zurich, 9-10 October 2023



## Tax Expenditures and Development

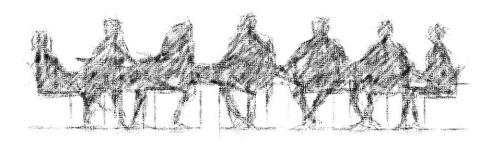
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## Structure



- Two research questions
- Research design
- Two caveats
  - Limits to comparability
  - Sampling bias
- Preliminary findings



## Two research questions (here: focus on the first one)



- 1. Which factors determine the extent to which tax expenditures are used by governments?
- 2. What explains differences in patterns of tax expenditure use?

## Research design



#### Differences in extent of tax expenditure use

#### **Dependent variables:**

- Revenue forgone in USD
- Revenue forgone as % of tax revenue

#### **Explanatory variables:**

- GDP per capita
- Reliance on natural resources
- Trade openness

- Liberal democracy index (V-Dem)
- Control of Corruption
- Tax-to-GDP ratio
- Statutory CIT rates

## Research design (cont.)





**Data Type:** Panel Data from

the **GTED** and other sources



Period Covered: 2000-2021



**Countries Covered:** 

105 TE Reporting and 113 TE Non-Reporting



#### **Statistical methods used:**

- OLS fixed-effect panel regressions
- Interaction terms with GDPpc to account for country income levels
- Instrumental variable regressions to address reverse causality issues, instrumenting GDPpc with its own lagged values (3y lags)
- Generalized Method of Moments (GMM) with Arrellano-Bond estimator as robustness check

## Caveat 1: comparing revenue forgone



## Remember?

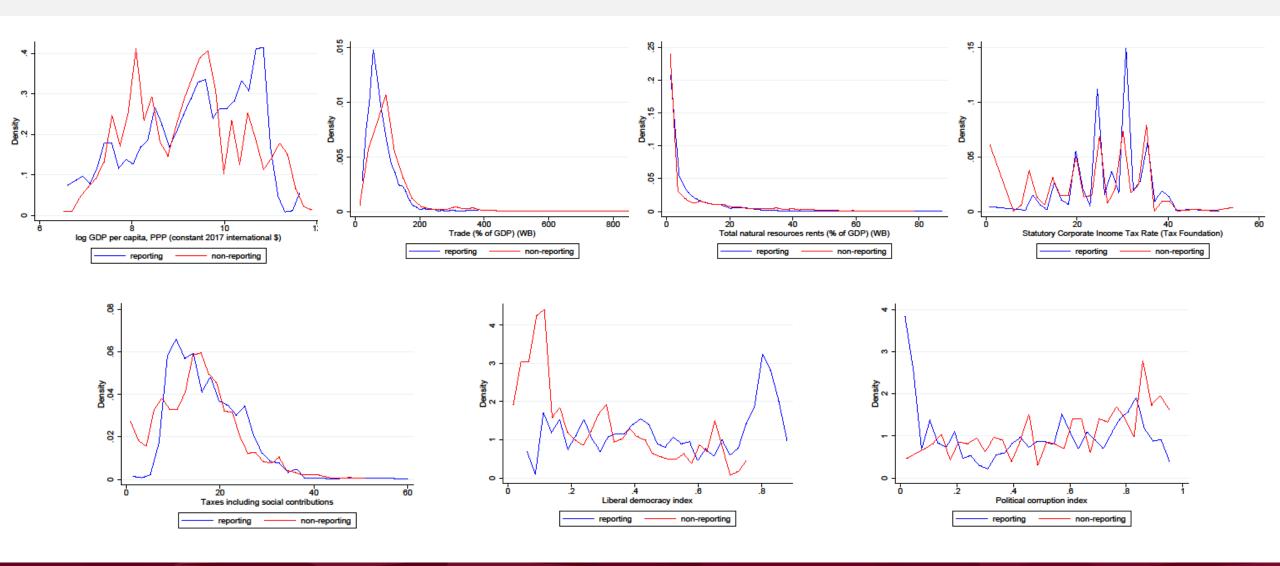
Tax expenditures are departures from the normal (or benchmark) tax structure

The benchmark structure is the **national tax system**, and national tax systems differ from each other

→ Comparing revenue forgone figures across countries can be deceiving

## Caveat 2: Sample bias from non-reporting





# Tax Expenditures and Development

**Key findings** 

## Differences in extent of TE use



## GDP per capita is a key driver of the size of revenue forgone

- 1 percent increase in GDP per capita is associated with a 1.78 percent increase of revenue forgone measured in USD
- However, the effect levels off at the upper end of the income distribution and is no longer relevant for HICs

## Differences in extent of TE use



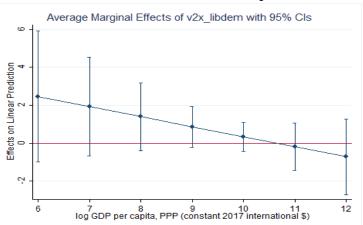
#### **Other factors**

- Higher levels of liberal democracy are an important driver of revenue forgone for LICs and LMICs, but not for richer countries and the whole sample
- Natural resource rents are associated with less revenue forgone in poorer countries, but with more revenue forgone in richer countries
- Similar effect of control of corruption: associated with less revenue forgone in poorer, and more revenue forgone in richer countries

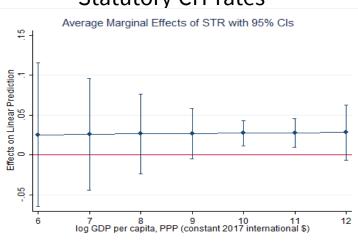
## Visualising interaction terms with GDPpc



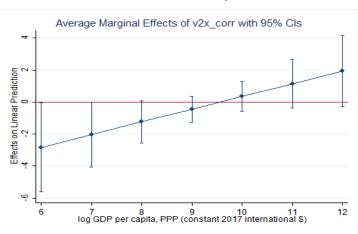
#### Liberal democracy



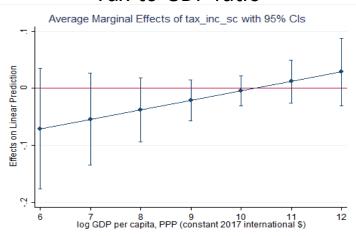
#### Statutory CIT rates



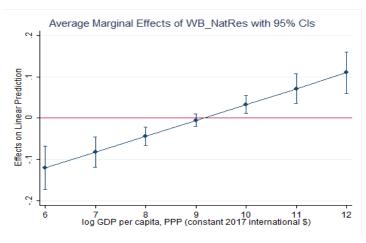
### Control of corruption



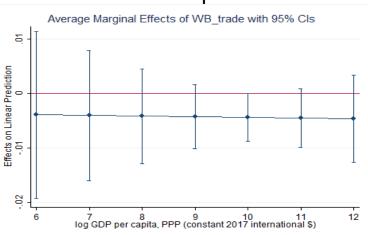
#### Tax-to-GDP ratio



#### Natural resource rents



#### Trade openness



## Concluding remarks



- Initial evidence that development factors affect the way how governments use tax expenditures and that different patterns can be distinguished
- Results have to be interpreted with caution
  - → Sample bias due to non-reporting
  - → Endogeneity concerns partly, but not fully addressed by our research design
- Country-specific case studies or small-N comparisons helpful to deepen the analysis